



# Doncaster Council

## Report

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Date: 20th September 2018

### To the Chair and Members of Council

### State of the Borough 2018 & Doncaster Growing Together (DGT) Impact Report

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Ros Jones, Mayor of Doncaster	All	No

#### EXECUTIVE SUMMARY

1. An updated State of the Borough (SOTB) assessment for 2018 is attached as Appendix 1. The format is the same as the 2017 SOTB, i.e. it:
  - Aligns with the Doncaster Growing Together (DGT) themes of Living, Working, Learning and Caring.
  - Comprises indicators, presented in an infographic style, taken from the DGT outcomes framework, as well as demographic/population indicators.
  - Includes a small number of case studies of real life impact.
2. The policy intent of the SOTB also remains the same - to be deliberately high level rather than to be a lengthy analytical document. New data is available for the majority of the indicators, enabling a comprehensive update of last year's document to be completed.
3. A key enhancement for 2018 is the development of accompanying products and approaches to improve the reach and usage of the SOTB analysis, for example new business intelligence dashboards.
4. The SOTB assessment is presented alongside an Impact Report (attached as Appendix 2) on the first year of the 'Doncaster Growing Together' (DGT) Plan. This provides examples of our achievements and our future planned activity. The two items are presented as twin documents – with a focus on the outcomes that matter most to Doncaster and its residents. The SOTB document looks at progress in improving quality of life outcomes and key challenges that remain and the DGT Impact Report has a focus on the solutions to these challenges.

#### EXEMPT REPORT

5. This report is not exempt.

## RECOMMENDATIONS

6. It is recommended that Council:
  - a. Review and discuss the State of the Borough assessment.
  - b. Use the assessment to inform priorities to improve quality of life in Doncaster (in line with its constitutional role to inform the policy and budget setting process).
  - c. Review and discuss the Doncaster Growing Together Impact report.
  - d. Agree the assessment of Doncaster Growing Together impact over the past year.

## WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

7. The State of the Borough assessment is part of the annual 'define & deliver' cycle, a continuous cycle of evidence based priority setting to improve outcomes for residents.

## BACKGROUND

8. The State of the Borough Assessment 2017 was a first for Team Doncaster. It was unanimously agreed by Full Council and, as it was received and discussed alongside the Doncaster Growing Together prospectus, was in line with the constitutional requirement that *'Full Council will receive a State of the Borough assessment each year to inform the policy and budget setting process.'*
9. It was agreed throughout the development process for the 2017 assessment that a 'start small and build' approach would be taken for the ongoing development of the work for years to come.
10. Launched in September 2017, our four year plan 'Doncaster Growing Together' is approaching the end of its first year of delivery. It is therefore timely to reflect on our progress over the past year, providing examples of our achievements and our future planned activity.

## The 2018 State of the Borough (SOTB)

11. The format is the same as for the 2017 State of the Borough i.e. it:
  - Aligns with the Doncaster Growing Together themes of Living, Working, Learning and Caring.
  - Comprises indicators, presented in an infographic style, taken from the Doncaster Growing Together outcomes framework, as well as demographic/population indicators.
  - Includes a small number of case studies of real life impact.
12. The policy intent of the SOTB is to a deliberately high level and accessible and to 'prompt more questions than it answers'. It is then the role of other assessments (e.g. Joint Strategic Needs Assessment) to take the opportunity to dig deeper into some of the issues identified. With the clear link to the DGT programmes, there are clear delivery routes available to make a difference to the indicators monitored. We have the opportunity through the SOTB process and debate to consider priority outcome areas which can be examined and understood in greater detail
13. New data is available for the majority of the indicators, enabling a comprehensive update of last year's document to be completed.

14. A key enhancement for 2018 is the development of accompanying products and approaches to improve the reach and usage of the SOTB analysis, including:
  - Online interaction through new business intelligence dashboards.
  - Quizzing and myth busting to engage residents on the information available.
  - Face to face engagement, utilising existing mechanisms (e.g. stalls in town centres, libraries and communities sites).
15. With Overview and Scrutiny work programmes increasingly focussed around the DGT themes, the SOTB product and process will be used to inform their work plans, prompting questions and discussion points to engage the public with.

### **Doncaster Growing Together (DGT) Impact Report**

16. An Impact Report on the first year of the ‘Doncaster Growing Together’ (DGT) Plan is attached as Appendix 2. The purpose of this report is to provide a public facing progress report as we recognise the importance of keeping residents informed about our achievements and our plans as we continue to prioritise those activities that will help to ensure Doncaster is a thriving place to learn, work, live and care.
17. The updates in the Impact Report have been drawn from other performance and programme monitoring reports so are therefore not ‘new’ updates necessarily. The added value of the Impact Report is to bring these together, in a single, high-level assessment of progress against the commitments made in the DGT Plan launched in September 2017.

### **OPTIONS CONSIDERED**

18. Submitting the SOTB to Full Council for review each year is a constitutional requirement, therefore no other options have been considered. It was agreed in 2017 to take a ‘start small and build’ approach, hence the growth areas around reach and engagement for 2018.
19. Team Doncaster is committed to regular reporting of progress made against the commitment made in the DGT Plan. Therefore the only option considered is to produce an annual Impact Report alongside the State of the Borough, one year one from the launch in September 2017.

### **REASONS FOR RECOMMENDED OPTION**

20. N/A.

### **IMPACT ON THE COUNCIL’S KEY OUTCOMES**

- 21.

<b>Outcomes</b>	<b>Implications</b>
<p><b>Doncaster Working:</b> Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;</p> <ul style="list-style-type: none"> <li>• Better access to good fulfilling work</li> <li>• Doncaster businesses are supported to flourish</li> <li>• Inward Investment</li> </ul>	<p>The State of the Borough assessment is the key document for focusing the Council’s attention</p>
<p><b>Doncaster Living:</b> Our vision is for Doncaster’s people to live in a borough that is vibrant and full of opportunity, where people</p>	

<p>enjoy spending time;</p> <ul style="list-style-type: none"> <li>• The town centres are the beating heart of Doncaster</li> <li>• More people can live in a good quality, affordable home</li> <li>• Healthy and Vibrant Communities through Physical Activity and Sport</li> <li>• Everyone takes responsibility for keeping Doncaster Clean</li> <li>• Building on our cultural, artistic and sporting heritage</li> </ul>	<p>on these priorities and ensuring it has the capacity to deliver its contribution towards them.</p>
<p><b>Doncaster Learning:</b> Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> <li>• Every child has life-changing learning experiences within and beyond school</li> <li>• Many more great teachers work in Doncaster Schools that are good or better</li> <li>• Learning in Doncaster prepares young people for the world of work</li> </ul>	<p>The Doncaster Growing Together Plan is Doncaster's Borough Strategy. The Council's key outcomes relating to 'Working', 'Living', 'Learning' and 'Caring' are the same as those in the DGT Plan.</p>
<p><b>Doncaster Caring:</b> Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> <li>• Children have the best start in life</li> <li>• Vulnerable families and individuals have support from someone they trust</li> <li>• Older people can live well and independently in their own homes</li> </ul>	
<p><b>Connected Council:</b></p> <ul style="list-style-type: none"> <li>• A modern, efficient and flexible workforce</li> <li>• Modern, accessible customer interactions</li> <li>• Operating within our resources and delivering value for money</li> <li>• A co-ordinated, whole person, whole life focus on the needs and aspirations of residents</li> <li>• Building community resilience and self-reliance by connecting community assets and strengths</li> <li>• Working with our partners and residents to provide effective leadership and governance</li> </ul>	

## RISKS AND ASSUMPTIONS [Officer Initials: JG 04/09/18]

22. The key risks associated with the SOTB assessment/Impact Report are that they:

- Fail to provide a broadly agreed, objective and accurate 'picture' of how the Borough is changing and the quality of life of residents – as the basis for developing effective policy and interventions to improve quality of life.
- Fails to provide accurate information around the progress of DGT programmes.

23. These risks will be mitigated by:

- Ensuring the SOTB indicators are drawn from Team Doncaster's outcomes framework and the analysis is consistent with quarterly monitoring reports.
- Ensuring the Council's Data Quality Strategy is followed during the development of the assessment
- Providing Full Council and the Team Doncaster Partnership Board with a dedicated opportunity to consider each year's assessment.
- Information around the progress of DGT programmes will be provided and authored by stakeholders who are involved with the management of the programmes and from existing performance and progress reporting documentation.

24. A key assumption is that all Council Directorates and Team Doncaster partners

contribute data, analysis, new insights and programme reporting information to ensure the documents are high quality and informative.

#### **LEGAL IMPLICATIONS [Officer Initials: SRF 05/9/18]**

25. Section 1 of the Localism Act 2011 provides the Council with a general power of competence, allowing the Council to do anything that individuals generally may do. Section 111 of the Local Government Act 1972 gives the Council the power to do anything which is calculated to facilitate, or is conducive or incidental to, the discharge of any of their functions. The Council's Constitution enables a meeting of Full Council to hold an annual State of the Borough debate if it chooses to.

#### **FINANCIAL IMPLICATIONS [Officer Initials: AT 06/06/18]**

26. The State of the Borough Assessment will help to inform the Doncaster Growing Together Plan. This in turn informs the Council budget plan which will be considered by Council in March 2019. Specific programmes of work will be subject to the appropriate approval mechanisms.

#### **HUMAN RESOURCES IMPLICATIONS [Officer Initials: KG 30/08/18]**

27. There are no apparent or direct HR implications contained within this document.

#### **TECHNOLOGY IMPLICATIONS [Officer Initials: PW 06/09/2018]**

28. Digital Transformation and ICT have worked closely with Strategy and Performance to deliver the proof of concept for the State of the Borough Assessment and will continue to be involved, as necessary, to further improve reach and usage of the product including on-line interaction through new business intelligence dashboards.
29. Robust and effective ICT governance arrangements will continue to be needed to ensure the delivery of the key priorities in line with the Doncaster Growing Together Four Year Plan. As soon as any technology work is identified, a submission to the Technology Governance Board should be developed to ensure it is considered and prioritised against all other deliverables to meet the Council's key objectives.

#### **HEALTH IMPLICATIONS [Officer Initials: RS 24/08/2018]**

30. The State of the Borough assessment is an essential document to identify, monitor and highlight health and wellbeing improvements and challenges. It is important in supporting the Council's adoption of a health in all policies approach as all areas of Council business and partnership working can impact on health and wellbeing - given that 20% of what contributes to health and wellbeing is from clinical care, 30% from healthy behaviours, 40% from socio-economic factors and 10% from the built environment.
31. The report should be read in light of the Joint Strategic Needs Assessment commissioned by the Health and Wellbeing Board that provides a more detailed review of the some of the key health issues. Decision makers will want to take particular note of the background economic state of the borough and the challenges of educational attainment, poverty and homelessness. These all impact on other measures including the number of children in need, healthy life expectancy and avoidable mortality potentially reducing the impact and effectiveness of council commissioned services.

32. The impact report highlights key progress in delivering the objectives of Doncaster Growing Together. The balance of activity across working, learning, living and caring all contribute to improving health and reducing health inequalities. Decisions makers will want to consider how the benefits delivered translate into the wider Doncaster Growing Together outcomes.

### **EQUALITY IMPLICATIONS [Officer Initials: AP 24/08/2018]**

33. A key objective of the SOTB assessment is to provide an evidence base for the Council and its Team Doncaster partners to develop interventions to improve quality of life in the borough. In this way, it supports Team Doncaster to embed equality considerations into reform programmes and on-going service delivery.
34. However, most of the indicators in the SOTB are presented at a 'whole borough/whole population' level, and therefore do not show the detail variances across the borough. The purpose of the SOTB is not to describe all things across the borough in great detail – but to prompt discussion, and where necessary, further research and analysis into Doncaster's key challenges and opportunities.
35. Improvements to individual processes that result from the SOTB assessment may require a due regard statement to be completed and reported as and when appropriate.
36. The updates in the Impact Report have been drawn from other performance and programme monitoring reports so are therefore not 'new' updates necessarily. Improvements to individual processes that result from the DGT Plan may require a due regard statement to be completed and reported as and when appropriate.

### **CONSULTATION**

37. Engagement already completed and planned, within the Council and with Team Doncaster partners on the updated SOTB, is set out below:

10.04.18	- Directors Meeting
14.05.18	- Directors Meeting
19.06.18	- Executive Board
19.07.18	- OSMC
28.08.18	- Executive Board
28.08.18	- Team Doncaster
12.11.18	- Team Doncaster summit

38. Engagement already completed and planned, within the Council and with Team Doncaster partners on the DGT Impact Report, is set out below:

28.08.18	- Team Doncaster
28.08.18	- Executive Board
12.11.18	- Team Doncaster summit

### **BACKGROUND PAPERS**

39. None.

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